#### AMENDED IN ASSEMBLY APRIL 5, 1999

CALIFORNIA LEGISLATURE—1999-2000 REGULAR SESSION

## ASSEMBLY BILL

No. 974

# **Introduced by Assembly Member Papan**

February 25, 1999

An act to amend Sections 82033, 82034, 84200, 84202.5, 84202.7, 84203.5, 84308, 87103, 87206, 87207, 89511, *90001*, and 91005 of the Government Code, relating to the Political Reform Act of 1974.

#### LEGISLATIVE COUNSEL'S DIGEST

AB 974, as amended, Papan. Political Reform Act monetary limits.

(1) Under the existing Political Reform Act of 1974, public officials and designated employees of public agencies are required to annually file a written statement of the economic interests they possess during specified periods. Existing law requires various economic interests, such as interests in real property and investments, to be reported in those statements if the fair market value of the interest is of a specified minimum monetary amount.

This bill would increase from \$1,000 to \$2,000 the minimum monetary amount of interests in real property and in investments required to be reported in those statements.

Existing law prohibits a public official at any level of state or local government from making, participating in making, or in any way attempting to use his or her official position to influence a governmental decision in which he or she knows AB 974 — 2 —

or has reason to know he or she has a financial interest. Existing law provides that a public official has a financial interest in a decision if it is reasonably foreseeable that the decision will have a material financial effect, distinguishable from the effect on the public generally, on any business entity in which the public official has a direct or indirect investment worth \$1,000 or more, on any real property in which the public official has a direct or indirect interest worth \$1,000 or more, or on any source of income, except gifts or certain loans, aggregating \$250 or more in value provided to, received by, or promised to, the public official within 12 months prior to the time the decision was made.

This bill would increase from \$1,000 to \$2,000 for both investments in business entities and interests in real property, and from \$250 to \$500 for amounts from sources of income, the minimum values that establish financial interests of a public official for purposes of his or her disqualification in making, participating in, of influencing, those governmental decisions.

Under the existing Political Reform Act of 1974, no officer of an agency may accept, solicit, or direct a contribution of more than \$250 from any party, or his or her agent, or from any participant, or his or her agent, while a proceeding involving a license, permit, or other entitlement for use is pending before the agency and for 3 months following the date a final decision is rendered in the proceeding, if the officer knows or has reason to know that the participant has a financial interest, as defined.

This bill would increase from \$250 to \$500 the maximum amount of a contribution that may be accepted, solicited, or directed by an officer of an agency for purposes of that prohibition.

Existing law also prohibits an officer of an agency from making, participating in making, or in any way attempting to use his or her official position to influence the decision in a proceeding involving a license, permit, or other entitlement for use before the agency if the officer has willingly or knowingly received a contribution in an amount of more than \$250 within the preceding 12 months from a party, or his or her agent, or from a participant, or his or her agent, if the officer

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knows or has reason to know that the participant has a financial interest in the decision.

This bill would increase from \$250 to \$500 the maximum amount of a contribution that may be received for purposes of that prohibition.

Existing law prohibits a party, or his or her agent, to a proceeding involving a license, permit, or other entitlement for use pending before any agency, and prohibits a participant, or his or her agent, in the proceeding, from making a contribution of more than \$250 to any officer of that agency during the proceeding and for 3 months following the date a final decision is rendered by the agency in the proceeding.

This bill would increase from \$250 to \$500 the maximum amount of the contribution that may be made for purposes of that prohibition.

This bill also would increase the minimum amounts of contributions required to be reported in specified statements of committees.

Under the existing Political Reform Act of 1974, the Franchise Tax Board is required to make audits and field investigations of various financial statements required to be submitted by, among others, lobbying firms, lobbyist employers, and specified committees. Existing law requires an audit to be made of a lobbying firm and a lobbyist employer who employs one or more lobbyist on a random basis with each lobbying firm or lobbyist employer having a 25% chance of being audited.

This bill would reduce the percentage chance of each lobbying firm or lobbyist employer being audited from 25 to 15.

Existing law requires an audit to be made of certain committees that primarily support or oppose a state candidate or measure. Existing law provides that if it is determined that the committee has raised or expended more than \$10,000 supporting or opposing state candidates or measures during any calendar year, the committee is subject to an audit on a random basis with each committee having a 25% chance of being audited, except that a committee is exempted from being audited if the commission determines from an audit

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report that the committee is in substantial compliance with the act.

This bill instead would require that if it is determined that a certain type of state general purpose committee has raised or expended more than \$15,000 during any calendar year, the committee would be subject to an audit on a random basis with each committee having a 25% chance of being audited.

The bill would make other technical nonsubstantive changes to existing law.

Existing law provides that any person who makes or receives a contribution, gift, or expenditure in violation of specified provisions of law is liable in a civil action brought by the civil prosecutor or by a person residing within the jurisdiction for an amount up to \$500 or 3 times the amount of the contribution, gift, or expenditure, whichever amount is greater.

This bill would increase from \$500 to \$1,000 the minimum amount of civil penalty that may be imposed under those circumstances.

(2) Existing law makes a violation of the act subject to administrative, civil, and criminal penalties.

This bill would impose a state-mandated local program by imposing these criminal penalties on persons who violate the provisions of the bill.

(3) The California Constitution requires the state to reimburse local agencies and school districts for certain costs mandated by the state. Statutory provisions establish procedures for making that reimbursement.

This bill would provide that no reimbursement is required by this act for a specified reason.

(4) The Political Reform Act of 1974, an initiative measure, provides that the Legislature may amend the act to further the act's purposes with a 2/3 vote of each house and compliance with specified procedural requirements.

This bill, which would declare that it furthers the purposes of the act, would therefore require a  $\frac{2}{3}$  vote.

Vote:  $\frac{2}{3}$ . Appropriation: no. Fiscal committee: yes. State-mandated local program: yes.

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The people of the State of California do enact as follows:

SECTION 1. Section 82033 of the Government Code is amended to read:

82033. "Interest in real property" includes any leasehold, beneficial or ownership interest or an option to acquire such an interest in real property located in the jurisdiction owned directly, indirectly or beneficially by the public official, or other filer, or his or her immediate family if the fair market value of the interest is two thousand dollars (\$2,000) or more. Interests in real property of an individual includes a pro rata share of interests in real property of any business entity or trust in which the individual or immediate family owns, directly, indirectly or beneficially, a 10-percent interest or greater.

SEC. 2. Section 82034 of the Government Code is amended to read:

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15 82034. "Investment" means any financial interest in 16 17 or security issued by a business entity, including but not to common stock, preferred stock, limited 19 warrants, options, debt instruments and any partnership 20 or other ownership interest owned directly, indirectly or 21 beneficially by the public official, or other filer, or his or her immediate family, if the business entity or any parent, 23 subsidiary or otherwise related business entity has an 24 interest in real property in the jurisdiction, or does 25 business or plans to do business in the jurisdiction, or has 26 done business within the jurisdiction at any time during the two years prior to the time any statement or other 28 action is required under this title. No asset shall be deemed an investment unless its fair market value equals 30 or exceeds two thousand dollars (\$2,000). The term "investment" does not include a time or demand deposit 32 in a financial institution, shares in a credit union, any 33 insurance policy, interest in a diversified mutual fund 34 registered with the Securities and Exchange Commission 35 under the Investment Company Act of 1940 or a common 36 trust fund which is created pursuant to Section 1564 of the 37 Financial Code, or any bond or other debt instrument any government or 38 issued by government

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Investments of an individual includes a pro rata share of investments of any business entity, mutual fund, or trust 3 in which the individual or immediate family owns, directly, indirectly or beneficially, a 10-percent interest or greater. The term "parent, subsidiary or otherwise related business entity" shall be specifically defined by regulations of the commission.

- SEC. 3. Section 84200 of the Government Code is amended to read:
- 84200. (a) Except as provided in paragraphs (1), (2), and (3), elected officers, candidates, and committees pursuant to subdivision (a) of Section 82013 shall file semiannual statements each year no later than July 31 for 14 the period ending June 30, and no later than January 31 15 for the period ending December 31.
  - (1) A candidate who, during the past six months has filed a declaration pursuant to Section 84206 shall not be required to file a semiannual statement for that six-month period.
- (2) Elected officers whose salaries are less than two 21 hundred dollars (\$200) a month, judges, candidates, and their controlled committees shall not file semiannual statements pursuant to this subdivision for any six-month period in which they have not made or received any contributions or made any expenditures.
  - (3) A judge who is not listed on the ballot for reelection to, or recall from, any elective office during a calendar year shall not file semiannual statements pursuant to this subdivision for any six-month period in that year if both of the following apply:
    - (A) The judge has not received any contributions.
- (B) The only expenditures made by the judge during the calendar year are contributions from the judge's personal funds to other candidates or committees totaling 35 less than one thousand dollars (\$1,000).
- (b) All committees pursuant to subdivision (b) or (c) 36 37 of Section 82013 shall file campaign statements each year no later than July 31 for the period ending June 30, and no later than January 31 for the period ending December 31, if they have made contributions or independent

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expenditures, including payments to a slate mailer organization, during the six-month period before the closing date of the statements.

SEC. 4. Section 84202.5 of the Government Code is 5 amended to read:

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- 6 84202.5. (a) Any candidate or committee any pursuant to subdivision (a) of Section 82013 which makes contributions totaling ten thousand dollars (\$10,000) or more in connection with an election, including a runoff 10 election, shall file a supplemental preelection statement no later than 12 days before the election, for the period ending 17 days before the election. This statement shall 12 13 be filed with each office with which the candidate or 14 committee filing the statement is required to file its next campaign statement pursuant to Section 84215. 15
- (b) This section shall not apply to candidates or 17 committees during any semiannual period in which the candidate or committee is required to file preelection statements pursuant to Section 84200.5.
- (c) If a candidate or committee makes contributions 21 totaling ten thousand dollars (\$10,000) or more in connection with an election and all of those contributions are reported pursuant to Section 84200 or 84202.7 on or before the closing date specified in subdivision (a), the candidate or committee shall not be required to file additional statements for that period pursuant to section.
- 28 SEC. 5. Section 84202.7 of the Government Code is 29 amended to read:
- 30 84202.7. (a) Except as provided in subdivision (b), during an odd-numbered year, any committee by virtue of Section 82013 which makes contributions totaling ten 33 thousand dollars (\$10,000) or more to elected state 34 their controlled committees, or officers, committees 35 primarily formed to support or oppose any elected state 36 officer during a period specified below shall file campaign statements on the following dates: 37
- (1) No later than April 30 for the period of January 1 38 through March 31.

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(2) No later than October 31 for the period of July 1 through September 30.

(b) If a committee makes contributions totaling five 4 thousand dollars (\$5,000) or more to elected state officers, 5 their controlled committees, or committees primarily 6 formed to support or oppose any elected state officer during a period specified in subdivision (a), and all of those contributions are reported pursuant to Section 84202.5 on or before the time specified in subdivision (a), 10 the committee shall not be required to file additional statements for that period pursuant to this section.

SEC. 6. Section 84203.5 of the Government Code is 13 amended to read:

84203.5. (a) In addition to any campaign statements 15 required by this article, if a candidate or committee has 16 made independent expenditures totaling one thousand 17 dollars (\$1,000) or more in a calendar year to support or 18 oppose a candidate, a measure or qualification of a measure, it shall file independent expenditure reports at 20 the same time, covering the same periods, and in the 21 places where the candidate or committee would be 22 required to file campaign statements under this article, as 23 if it were formed or existing primarily to support or 24 oppose the candidate or measure or qualification of the 25 measure. No independent expenditure report need be 26 filed to cover a period for which there has been no activity to report.

- (b) An independent expenditure report shall contain 29 the following information:
  - (1) The name, street address, and telephone number of the candidate or committee making the expenditure and of the committee's treasurer, and the number assigned to the committee by the Secretary of State.
- 34 (2) If the report is related to a candidate, the full name 35 of the candidate and the office and district for which the 36 candidate seeks nomination or election. If the report is related to a measure or qualification of a measure, the 38 number or letter of the measure, or if none has yet been assigned, a brief description of the subject matter of the

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measure, and the jurisdiction in which the measure is to be voted on or would be voted on if it qualified.

- (3) The total amount of expenditures related to the candidate or measure during the period covered by the report made to persons who have received less than one hundred dollars (\$100).
- (4) The total amount of expenditures related to the candidate or measure during the period covered by the report made to persons who have received one hundred 10 dollars (\$100) or more.
- (5) For each person to whom an expenditure of one 12 hundred dollars (\$100) or more related to the candidate 13 or measure has been made during the period covered by 14 the report and for each person who has provided consideration for an expenditure of one hundred dollars 16 (\$100) or more during the period covered by the report:
  - (A) His or her full name.

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- (B) His or her street address.
- (C) If the person is a committee, the name of the 20 committee, the number assigned to the committee by the Secretary of State, or if no number has been assigned, the 22 full name and street address of the treasurer of the 23 committee.
  - (D) The date of the expenditure.
  - (E) The amount of the expenditure.
- (F) A brief description of the consideration for which 27 each expenditure was made and the value of consideration if less than the total amount of expenditure.
- 30 (G) The cumulative amount of expenditures to such 31
  - (6) A list of all the filing officers with whom the committee filed its most recent campaign statement.
  - SEC. 7. Section 84308 of the Government Code is amended to read:
- 84308. (a) The definitions in this subdivision govern 36 37 the interpretation of this section.
- (1) "Party" means any person who files an application 38 for, or is the subject of, a proceeding involving a license, permit, or other entitlement for use.

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- (2) "Participant" means any person who is not a party but who actively supports or opposes a particular decision in a proceeding involving a license, permit, or other 4 entitlement for use and who has a financial interest in the 5 decision, as defined in Article 1 (commencing with Section 87100) of Chapter 7. A person actively supports or opposes a particular decision in a proceeding if he or she lobbies in person the officers or employees of the agency, testifies in person before the agency, or otherwise 10 acts to influence officers of the agency.
- (3) "Agency" means an agency as defined in Section 12 82003, except the courts or any agency in the judicial 13 branch of government, local governmental 14 whose members are directly elected by the voters, the 15 Legislature, the Board of Equalization, or constitutional 16 officers. However, this section applies to any person who 17 is a member of an exempted agency but is acting as a 18 voting member of another agency.
- (4) "Officer" means any elected or appointed officer 20 of an agency, any alternate to an elected or appointed 21 officer of an agency, and any candidate for elective office 22 in an agency.
- (5) "License, permit, or other entitlement for use" 24 means all business, professional, trade and land use 25 licenses and permits and all other entitlements for use, including all entitlements for land use, all franchises, and all contracts, except for contracts that are competitively 28 bid, and contracts for labor or personal employment.
- 29 (6) "Contribution" includes contributions 30 candidates or committees in federal, state, or local 31 elections.
- (b) (1) No officer of an agency may accept, solicit, or 33 direct a contribution of more than five hundred dollars 34 (\$500) from any party, or his or her agent, while a proceeding involving a license, permit, 36 entitlement for use is pending before the agency and for three months following the date a final decision is 38 rendered in the proceeding.
- (2) No officer of an agency may accept, solicit, or direct a contribution of more than five hundred dollars

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1 (\$500) from any participant, or his or her agent while a proceeding involving a license, permit, entitlement for use is pending before the agency and for 4 three months following the date a final decision is rendered in the proceeding if the officer knows or has 6 reason to know that the participant has a financial interest, as defined in Article 1 (commencing with Section 87100) of Chapter 7 in the proceeding. 9

(3) The prohibition of this section applies regardless of 10 whether the officer accepts, solicits, or directs the contribution for himself or herself, or on behalf of any other officer, any candidate for office, or any committee.

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(c) Prior to rendering any decision in a proceeding 14 involving a license, permit or other entitlement for use pending before an agency, each officer of the agency who 16 received a contribution within the preceding 12 months 17 in an amount of more than five hundred dollars (\$500) 18 from a party or from any participant shall disclose that 19 fact on the record of the proceeding. No officer of an 20 agency shall make, participate in making, or in any way 21 attempt to use his or her official position to influence the 22 decision in a proceeding involving a license, permit, or 23 other entitlement for use pending before the agency if officer has willfully or knowingly received a contribution in an amount of more than five hundred dollars (\$500) within the preceding 12 months from (1) a party, or his or her agent, or (2) any participant, or his or her agent, if the officer knows or has reason to know that the participant has a financial interest in the decision, as defined in Article 1 (commencing with Section 87100) of Chapter 7.

If an officer receives a contribution which would otherwise require his or her disqualification under this section, returns the contribution within 30 days from the time he or she knows, or should have known, about the contribution and the proceeding involving a license, permit, or other entitlement for use, he or she shall be permitted to participate in the proceeding.

39 (d) A party to a proceeding before an involving a license, permit, or other entitlement for use **AB 974 — 12 —** 

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shall disclose on the record of the proceeding any contribution in an amount of more than five hundred dollars (\$500) made within the preceding 12 months by 4 the party, or his or her agent, to any officer of the agency. 5 No party, or his or her agent, to a proceeding involving 6 a license, permit, or other entitlement for use pending before any agency and no participant, or his or her agent, in the proceeding shall make a contribution of more than five hundred dollars (\$500) to any officer of that agency 10 during the proceeding and for three months following the date a final decision is rendered by the agency in the proceeding. When a closed corporation is a party to, or a 12 participant in, a proceeding involving a license, permit, 14 or other entitlement for use pending before an agency, the majority shareholder is subject to the disclosure and 16 prohibition requirements specified in subdivisions (b), 17 (c), and this subdivision. 18

- (e) This section may not be construed to imply that any contribution subject to being reported under this title shall not be so reported.
- SEC. 8. Section 87103 of the Government Code is amended to read:
- 87103. A public official has a financial interest in a 24 decision within the meaning of Section 87100 if it is reasonably foreseeable that the decision will have a material financial effect, distinguishable from its effect on the public generally, on the official, a member of his or her immediate family, or on any of the following:
- (a) Any business entity in which the public official has 30 a direct or indirect investment worth two thousand dollars (\$2,000) or more.
- (b) Any real property in which the public official has a direct or indirect interest worth two thousand dollars 34 (\$2,000) or more.
- 35 (c) Any source of income, except gifts or loans by a 36 commercial lending institution made in the regular 37 course of business on terms available to the public without 38 regard to official status, aggregating five hundred dollars 39 (\$500) or more in value provided or promised to,

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received by, the public official within 12 months prior to the time when the decision is made.

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- (d) Any business entity in which the public official is a director, officer, partner, trustee, employee, or holds any position of management.
- (e) Any donor of, or any intermediary or agent for a donor of, a gift or gifts aggregating two hundred fifty dollars (\$250) or more in value provided to, received by, or promised to the public official within 12 months prior 10 to the time when the decision is made. The amount of the value of gifts specified by this subdivision shall be adjusted biennially by the commission to equal the same amount 12 determined by the commission pursuant to subdivision 14 (f) of Section 89503.

For purposes of this section, indirect investment or 16 interest means any investment or interest owned by the spouse or dependent child of a public official, by an agent on behalf of a public official, or by a business entity or trust in which the official, the official's agents, spouse, and dependent children own directly, indirectly, beneficially a 10-percent interest or greater.

- SEC. 9. Section 87206 of the Government Code is amended to read:
- 87206. If an investment or an interest in real property is required to be disclosed under this article, the statement shall contain:
- (a) A statement of the nature of the investment or interest.
- (b) The name of the business entity in which each investment is held, and a general description of the business activity in which the business entity is engaged.
- (c) The address or other precise location of the real property.
- (d) A statement whether the fair market value of the 35 investment or interest in real property equals or exceeds 36 two thousand dollars (\$2,000) but does not exceed ten thousand dollars (\$10,000), whether it exceeds thousand dollars (\$10,000) but does not exceed one hundred thousand dollars (\$100,000), whether it exceeds one hundred thousand dollars (\$100,000) but does not

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exceed one million dollars (\$1,000,000), or whether it exceeds one million dollars (\$1,000,000).

- (e) In the case of a statement filed under Sections 87203 or 87204, if the investment or interest in real property was partially or wholly acquired or disposed of during the period covered by the statement, the date of acquisition or disposal.
- (f) For purposes of disclosure under this "interest in real property" does not include the principal 10 residence of the filer or any other property which the filer utilizes exclusively as the personal residence of the filer.
  - SEC. 10. Section 87207 of the Government Code is amended to read:
- 87207. (a) When income is required to be reported 15 under this article, the statement shall contain, except as provided in subdivision (b):
- (1) The name and address of each source of income 18 aggregating five hundred dollars (\$500) or more in value, or fifty dollars (\$50) or more in value if the income was 20 a gift, and a general description of the business activity, 21 if any, of each source.
- (2) A statement whether the aggregate value 23 income from each source, or in the case of a loan, the 24 highest amount owed to each source, was at least five 25 hundred dollars (\$500) but did not exceed one thousand 26 dollars (\$1,000), whether it was in excess of one thousand 27 dollars (\$1,000) but was not greater than ten thousand (\$10,000), whether it was greater dollars thousand dollars (\$10,000) but not greater than hundred thousand dollars (\$100,000), or whether it was greater than one hundred thousand dollars (\$100,000).
  - (3) A description of the consideration, if any, for which the income was received.
  - (4) In the case of a gift, the amount and the date on which the gift was received.
- (5) In the case of a loan, the annual interest rate, the 36 security, if any, given for the loan, and the term of the 37 38 loan.
- 39 (b) When the filer's pro rata share of income to a business entity, including income to a sole proprietorship,

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is required to be reported under this article, the statement shall contain:

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- (1) The name, address, and a general description of the business activity of the business entity.
- (2) The name of every person from whom the business 6 entity received payments if the filer's pro rata share of gross receipts from that person was equal to or greater than ten thousand dollars (\$10,000) during a calendar year.
- (c) When a payment, including an advance 11 reimbursement, for travel is required to be reported pursuant to this section, it may be reported on a separate 13 travel reimbursement schedule which shall be included 14 in the filer's statement of economic interest. A filer who 15 chooses not to use the travel schedule shall disclose 16 payments for travel as a gift, unless it is clear from all surrounding circumstances that the services provided 18 were equal to or greater in value than the payments for 19 the travel, in which case the travel may be reported as 20 income.
  - SEC. 11. Section 89511 of the Government Code is amended to read:
- 89511. (a) This article applies to campaign funds held 24 by candidates for elective office, elected officers, ballot controlled committees, measure committees, committees opposed to a candidate or measure, and any committee which qualifies as a committee pursuant to subdivision (a) of Section 82013.
- this (b) (1) For purposes of chapter. "campaign 30 funds" includes any contributions, cash, cash equivalents, and other assets received or possessed by a committee as defined by subdivision (a) of Section 82013.
- (2) For purposes of this chapter, "committee" means controlled 34 a ballot measure committee, 35 committee opposed to a candidate or measure, and any 36 committee which qualifies as a committee pursuant to subdivision (a) of Section 82013.
- (3) For purposes of this chapter, "substantial personal 39 benefit" means an expenditure of campaign funds which 40 results in a direct personal benefit with a value of more

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than two hundred dollars (\$200) to a candidate, elected officer, or any individual or individuals with authority to approve the expenditure of campaign funds held by a committee.

- (4) For purposes of this article, "household" includes 6 the candidate's or elected officer's spouse, dependent children, and parents who reside with the candidate or elected officer.
- 9 SEC. 12. Section 90001 of the Government Code is 10 amended to read:
- 90001. Audits and investigations shall be made pursuant to Section 90000 with respect to the reports and 13 statements of:
- (a) Each lobbying firm and each lobbyist employer 15 who employs one or more lobbyists shall be subject to an 16 audit on a random basis with these lobbying firms or having a <del>25-percent</del> 15-percent 17 lobbyist employers 18 chance of being audited. When a lobbying firm or lobbyist 19 employer is audited, the individual lobbyists who are 20 employed by the lobbying firm or the lobbyist employer shall also be audited.
- (b) Each statewide, Supreme Court, court of appeal, 23 or Board of Equalization candidate in a direct primary or general election for whom it is determined 25 twenty-five thousand dollars (\$25,000) or more in 26 contributions have been raised or twenty-five thousand 27 dollars (\$25,000) or more in expenditures have been 28 made, whether by the candidate or by a committee or controlled by candidate the participation in the direct primary or general election is primarily in support of his or her candidacy. Each 32 statewide candidate contributions whose expenditures are less than twenty-five thousand dollars 34 (\$25,000) shall be subject to an audit on a random basis of 35 10 percent of the number of such candidates.
- (c) Each candidate for the Legislature or superior 37 court judge in a direct primary or general election shall be subject to audit by random selection if it is determined that fifteen thousand dollars (\$15,000) or more in contributions have been received or fifteen thousand

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dollars (\$15,000) or more in expenditures have been made, whether by the candidate or by a committee or committees controlled by the candidate or primarily supporting his or her candidacy. Random selection shall 5 be made of 25 percent of the Senate districts, 25 percent of the Assembly districts, and 25 percent of the judicial offices contested in an election year.

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- (d) Each candidate for the Legislature in a special primary or special-runoff general election for whom it is 10 determined that fifteen thousand dollars (\$15,000) or more in contributions have been raised or fifteen thousand dollars (\$15,000) or more in expenditures have been made, whether by the candidate or by a committee or committees controlled by the candidate or primarily supporting his or her candidacy.
  - (e) Each controlled committee of any candidate who is being audited pursuant to subdivision (b), (c), or (d).
  - (f) Each committee, other than a committee specified in subdivision (c) of Section 82013, primarily supporting or opposing a candidate who is being audited pursuant to subdivision (b), (c), or (d) if it is determined that the committee has expended more than ten thousand dollars (\$10,000).
  - (g) Each committee, other than a committee specified in subdivision (c) of Section 82013, whose participation is primarily in support of or in opposition to a state measure or state measures if it is determined that the committee has expended more than ten thousand dollars (\$10,000) on such measure or measures.
- (h) Each state general purpose committee, other than a committee defined in subdivision (c) of Section 82013, controlled committee, or a committee supporting or opposing a state candidate or measure, if it 34 is determined that the committee has raised or expended 35 more than ten fifteen thousand dollars (\$10.000)36 (\$15,000) supporting or opposing state candidates or state measures during any calendar year, except that if the 38 commission determines from an audit report that a committee is in substantial compliance with the provisions of the act, the committee thereafter shall be

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subject to an audit on a random basis with each such committee having a 25-percent chance of being audited.

- (i) (1) With respect to local candidates and their controlled committees, the commission shall promulgate regulations which that provide a method of selection for these audits.
- candidates for the (2) With respect to Board of Administration of the Public Employees' Retirement System, the commission shall promulgate regulations that 10 provide a method for selection of these audits. The Public Employees' Retirement System shall reimburse 12 commission reasonable for all expenses incurred pursuant to this section.
- (j) In accordance with subdivisions (a), (b), (c), and 15 (h), the Fair Political Practices Commission commission 16 shall select by lot the persons or districts to be audited on a random basis. For campaign audits the selection shall be 18 made in public after the last date for filing the first report or statement following the general or special election for 20 in which the candidate—ran sought election, or following the election at which the measure was adopted or defeated. For lobbying firm and lobbyist employer audits, the selection shall be made in public in February of each odd-numbered years year.
  - SEC. 13. Section 91005 of the Government Code is amended to read:
- 91005. (a) Any person who makes or receives a 28 contribution, gift, or expenditure in violation of Section 29 84300, 84304, 86203, or 86204 is liable in a civil action 30 brought by the civil prosecutor or by a person residing within the jurisdiction for an amount up to one thousand dollars (\$1,000) or three times the amount of the unlawful contribution, gift, or expenditure, whichever amount is greater.
- (b) Any designated employee or public official 36 specified in Section 87200, except an elected state officer, who realizes an economic benefit as a result of a violation of Section 87100 or of a disqualification provision of a conflict of interest code is liable in a civil action brought by the civil prosecutor or by a person residing within the

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1 jurisdiction for an amount up to three times the value of 2 the benefit.

### SEC. 13.

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SEC. 14. No reimbursement is required by this act pursuant to Section 6 of Article XIII B of the California Constitution because the only costs that may be incurred by a local agency or school district will be incurred because this act creates a new crime or infraction, eliminates a crime or infraction, or changes the penalty for a crime or infraction, within the meaning of Section 17556 of the Government Code, or changes the definition of a crime within the meaning of Section 6 of Article XIII B of the California Constitution.

### 14 SEC. 14.

15 SEC. 14.
15 SEC. 15. The Legislature finds and declares that the provisions of this act further the purposes of the Political Reform Act of 1974 within the meaning of subdivision (a) of Section 81012 of the Government Code.